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**1962/10/26**

INCOMING TELEGRAM

Department of State

42-48

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Action

Control: 19016  
Rec'd: OCTOBER 27, 1962  
1:24 AM

**ARA**

Info FROM: RIO DE JANEIRO

**SS** TO: Secretary of State

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NIACT.

RMR

EVEN NOW HOWEVER, MR. PRESIDENT, I WILL NOT CONCEAL FROM YOUR EXCELLENCY MY APPREHENSION AND DISSATISFACTION OF BRAZILIAN PEOPLE AT MANNER IN WHICH THERE WAS SOUGHT AND OBTAINED A DECISION OF COUNCIL OF OAS WITHOUT THERE BEING CARRIED OUT, OR EVEN DISCUSSED, AN ON-THE-SPOT INVESTIGATION AND WITHOUT ANY ATTEMPT BY MEANS OF NEGOTIATION, SUCH AS WE PROPOSED LAST FEBRUARY, TO OBTAIN DISARMAMENT OF CUBA WITH MUTUAL GUARANTEE OF NON-INVASION.

I FEAR THAT, WITHOUT PREVIOUSLY EXHAUSTING ALL MEANS TO AVOID IT, WE MAY HAVE COME TO BRINK OF A RISK, WHICH BRAZILIAN PEOPLE DREAD JUST AS MUCH AS AMERICAN PEOPLE -- THAT OF NUCLEAR WAR. IT IS ON YOUR EXCELLENCY'S CONDUCT, ON YOUR WELL KNOWN PEACE-LOVING SPIRIT, THAT WE PLACE OUR HOPES THAT MILITARY MEASURES MAY NOT BE TAKEN AGAINST CUBA WHICH MIGHT AGGRAVATE ALREADY EXCESSIVE RISK OF PRESENT SITUATION. FOR EVERYTHING WHICH MAY REPRESENT AN EFFORT TO PRESERVE PEACE WITHOUT VIOLATING RESPECT FOR SOVEREIGNTY OF PEOPLES, YOUR EXCELLENCY MAY COUNT ON SINCERE COLLABORATION OF GOVERNMENT AND PEOPLE OF BRAZIL.

I DO NOT WISH HOWEVER, MR. PRESIDENT, TO CLOSE THIS LETTER WITHOUT ADDING TO CONSIDERATIONS CONTAINED HEREIN THE EXPRESSION OF MY FEARS REGARDING IMMEDIATE FUTURE OF OAS. I HAVE LATELY OBSERVED THAT ITS DECISIONS HAVE BEEN LOSING AUTHORITY TO DEGREE THAT THEY HAVE DEPARTED FROM

PROPER APPLICATION

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-2- 898, OCTOBER 26, 10 PM (SECTION II OF 11) FROM  
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PROPER APPLICATION OF ITS OWN STATUTORY NORMS AND THAT THESE DECISIONS HAVE BEEN TAKEN AS A NUMERICAL MAJORITY AND WITH UNJUSTIFIABLE HASTE. TO THIS ONE SHOULD ADD TREND TOWARD TRANSFORMING ORGANIZATION INTO AN UNCOMPROMISING IDEOLOGICAL BLOC IN WHICH "REGIMES OF EXCEPTION" OF A REACTIONARY CHARACTER FIND MORE KINDLY THREATMENT.

I ALLOW MYSELF TO CALL YOUR EXCELLENCY'S ATTENTION TO VIOLATION OF ARTICLE TWO OF BOGOTA CHARTER WHICH WE ARE RUNNING RISK OF COMMITTING IN TRYING TO AVOID ADMISSION OF NEW STATES FOR REASONS OF AN IDEOLOGICAL NATURE. I FURTHER ALLOW MYSELF TO RECALL IMPROPER APPLICATION OF RESOLUTION II OF PUNTA DEL ESTE REGARDING VIGILANCE AND SOCIAL DEFENSE WHICH DOES NOT AUTHORIZE ORGANIZATION TO ORDER INVESTIGATIONS CONCERNING INTERNAL SITUATION OF ANY COUNTRY IN ORDER TO AVOID ENCROACHING UPON SENSIBILITIES OF SOVEREIGN STATES, AND WHICH NOW IS BEING UNWARRANTEDLY INVOKED PRECISELY TO CARRY OUT INVESTIGATION OF THIS NATURE. TO FOREGOING I ADD THAT OF CREATION OF INTER-AMERICAN DEFENSE COLLEGE. THIS BODY CANNOT BUT DESERVE OUR SYMPATHY AND COOPERATION, INSOFAR AS IT LIMITS ITSELF TO STUDY OF TECHNICAL AND EXTERNAL SECURITY PROBLEMS, BUT ITS EFFECTS CAN BE NEGATIVE IF UNDER HEADING OF PROBLEMS OF INTERNAL SECURITY IT GOES ON TO STUDY QUESTIONS WHICH BELONG TO STATES AND CONCERNING WHICH IT IS APPROPRIATE THAT MILITARY PERSONNEL RECEIVE PURELY NATIONAL TRAINING AND ORIENTATION.

I FEEL SURE THAT YOUR EXCELLENCY WILL UNDERSTAND REASONS FOR MY APPREHENSION. BRAZIL IS A DEMOCRATIC COUNTRY WHERE PEOPLE AND GOVERNMENT CONDEMN AND REPEL INTERNATIONAL COMMUNISM BUT WHERE ONE STILL FEELS DANGEROUS REACTIONARY PRESSURES WHICH, UNDER PRETENSE OF ANTI-COMMUNISM, SEEK TO DEFEND SOCIAL POSITIONS AND ECONOMIC PRIVILEGES, THUS RUNNING COUNTER TO DEMOCRATIC PROCESS OF OUR EVOLUTION. I BELIEVE THIS IS ALSO TRUE IN OTHER LATIN AMERICAN COUNTRIES. NOTHING WOULD BE MORE PERILOUS THAN TO SEE OAS BEING TRANSFORMED IN

CHARACTER AND

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-3- 898, OCTOBER 26, 10 PM (SECTION II OF 1) FROM  
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CHARACTER AND ROLE IT HAS PLAYED UP TO NOW TO COME TO SERVE PURPOSES WHICH ARE SIMULTANEOUSLY ANTI-COMMUNIST AND ANTI-DEMOCRATIC, DIVORCING ITSELF FROM LATIN AMERICAN PUBLIC OPINION.

MR. PRESIDENT, YOUR EXCELLENCY CAN SEE IN THESE CONSIDERATIONS, WHICH I HAD HOPED TO DEVELOP PERSONALLY DURING HAPPY OCCASION OF YOUR VISIT TO BRAZIL, AN EXPRESSION OF MY PURPOSE TO ACHIEVE A BETTER MUTUAL UNDERSTANDING OF ASPIRATIONS AND GUIDING PRINCIPLES OF BRAZILIAN PEOPLE.

I RENEW TO YOUR EXCELLENCY ASSURANCE OF MY HIGHEST ESTEEM AND APPRECIATION.

(END TEXT)

GORDON

SJR

Note: Advance copy to SS-O  
Passed White House per SS-O

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